# **Judicial Branch Appropriations Bill Senate File 563**

As Amended by House Amendment S-3337

Last Action:

**House Floor** 

April 12, 2007

An Act relating to and making appropriations to the Judicial Branch.

Fiscal Services Division
Legislative Services Agency

### **NOTES ON BILLS AND AMENDMENTS (NOBA)**

Available on line at http://www3.legis.state.ia.us/noba/index.jsp

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### EXECUTIVE SUMMARY NOTES ON BILLS AND AMENDMENTS

### SENATE FILE 563 AS AMENDED BY S-3337 JUDICIAL BRANCH APPROPRIATIONS BILL

#### **HOUSE AMENDMENT S-3337**

Page and Line numbers refer to the location the amendment action is inserted into SF 563.

- Increases juror pay from \$10 to \$30 per day. (Page 4, Line 29)
- Provides that all jurors are entitled to mileage reimbursement for each mile traveled to and from the residence to the place of service or attendance. (Page 4, Line 29)
- Permits a juror to waive the right to compensation or reimbursement for service or attendance. (Page 4, Line 29)

FISCAL IMPACT

• The fiscal impact of increasing juror pay from \$10 to \$30 per day is estimated to be \$2.0 million annually. The costs are paid from the Jury Witness Fee Revolving Fund.

#### BILL AS PASSED BY THE SENATE

#### **FUNDING SUMMARY**

• Appropriates a total of \$127.4 million from the General Fund to the Judicial Branch. The Judicial Branch has 1,985.5 FTE positions that are not limited in this Bill. This is an increase of \$2.1 million and an increase of \$11.5 FTE positions compared to the estimated FY 2007 General Fund appropriations. The Bill also appropriates \$2.0 million from the Jury Witness Fee Revolving Fund to the Judicial Retirement Fund.

### INTENT LANGUAGE AND REQUIRED REPORTS

- Requires \$737,000 of the \$124.0 million appropriated to the Judicial Branch for operations to be used to implement the Children's Justice Initiative. (Page 1, Line 20)
- Prohibits the Judicial Branch from duplicating the State payroll system. (Page 1, Line 33)
- Requires the Judicial Branch to submit monthly financial statements to the Legislative Services Agency (LSA) and the Department of Management (DOM). (Page 2, Line 4)
- Requires the Judicial Branch to focus efforts on collecting delinquent fines and fees. (Page 2, Line 14)
- Specifies that the Offices of the Clerks of District Court operate in all 99 counties and be accessible to the public as much as reasonably possible. (Page 2, Line 17)
- Requires the Judicial Branch to continue studying the best practices and efficiencies of each judicial district and submit a report to the General Assembly by January 1, 2008. (Page 2, Line 22)
- Requires the Judicial Branch to notify the LSA prior to any interdepartmental transfer of funds. (Page 3, Line 6)

### EXECUTIVE SUMMARY NOTES ON BILLS AND AMENDMENTS

### SENATE FILE 563 AS AMENDED BY S-3337 JUDICIAL BRANCH APPROPRIATIONS BILL

### INTENT LANGUAGE AND REQUIRED REPORTS (CONTINUED)

• Requires the Judicial Branch to provide a semi-annual report to the LSA specifying the amount of fines, surcharges, and court costs collected using the Iowa Court Information System (ICIS). (Page 3, Line 15)

Requires the Judicial Branch to report to the General Assembly by January 1, 2008, regarding the
revenues and expenditures for the Enhanced Court Collections Fund and the Court Technology and
Modernization Fund. The report must include revenues and expenditures for FY 2006 and planned

- SIGNIFICANT CHANGES TO THE CODE OF IOWA
- Notwithstands the District Associate Judgeship Apportionment Formula to add a District Associate Judge in the 4<sup>th</sup> Judicial District and in Judicial Election District 5B. (Page 1, Line 20)

JURY WITNESS FEE REVOLVING FUND

• Reduces the State's contribution to the Judicial Retirement Fund. (Page 3, Line 34)

expenditures for FY 2007. (Page 3, Line 23)

• Appropriates \$2.0 million from the Jury Witness Fee Revolving Fund to the Judicial Retirement Fund. (Page 4, Line 9)

#### **Explanation**

- 1 1 Section 1. JUDICIAL BRANCH.
- 1 2 1. There is appropriated from the general fund of the
- 1 3 state to the judicial branch for the fiscal year beginning
- 1 4 July 1, 2007, and ending June 30, 2008, the following amount,
- 1 5 or so much thereof as is necessary, to be used for the
- 1 6 purposes designated:
- 1 7 For salaries of supreme court justices, appellate court
- 1 8 judges, district court judges, district associate judges,
- 1 9 judicial magistrates and staff, state court administrator,
- 1 10 clerk of the supreme court, district court administrators,
- 1 11 clerks of the district court, juvenile court officers, board
- 1 12 of law examiners and board of examiners of shorthand reporters
- 1 13 and judicial qualifications commission, receipt and
- 1 14 disbursement of child support payments, reimbursement of the
- 1 15 auditor of state for expenses incurred in completing audits of
- 1 16 the offices of the clerks of the district court during the
- 1 17 fiscal year beginning July 1, 2007, and maintenance,
- 1 18 equipment, and miscellaneous purposes:
- 1 19 ...... \$123,974,074

General Fund appropriation to the Judicial Branch for operations.

DETAIL: This is an increase of \$736,664 and 11.50 FTE positions compared to estimated FY 2007 General Fund appropriation for the children's justice initiative. The change includes:

- An increase of \$233,539 and 2.75 FTE positions for a District Associate Judge, Court Attendant, and Court Reporter for Judicial Election District 5B.
- An increase of \$233,539 and 2.75 FTE positions for a District Associate Judge, Court Attendant, and Court Reporter for District 4.
- An increase of \$89,862 and 2.00 FTE positions for two Juvenile Court Technicians for District 5.
- An increase of \$134,793 and 3.00 FTE positions for three Juvenile Court Officers for District 5.
- An increase of \$44,931 and 1.00 FTE position for a Juvenile Court Officer for District 6.

NOTE: The 6th Judicial District consists of the following counties: Tama, Benton, Iowa, Linn, Johnson, and Jones. The 4th Judicial District consists of the following counties: Harrison, Shelby, Audubon, Pottawattamie, Cass, Mills, Montgomery, Fremont, and Page. The 5B Judicial Election District consists of the following counties: Adair, Adams, Union, Clarke, Lucas, Taylor, Ringgold, Decatur, and Wayne. The 5th Judicial District consists of the following counties: Guthrie, Dallas, Polk, Jasper, Adair, Madison, Warren, Marion, Adams, Union, Clarke, Lucas, Taylor, Ringgold, Decatur, and Wayne.

Requires \$736,664 of the \$123,974,074 appropriated to the Judicial Branch for operations to be used to implement the Children's Justice Initiative by adding the following FTE positions:

- 2.00 Court Reporters
- 1.50 Court Attendants
- 4.00 Juvenile Court Officers

- 1 20 Of the amount appropriated in this subsection, \$736,664
- 1 21 shall be used to implement the children's justice initiative.
- 1 22 The following additional court employees are authorized for
- 1 23 implementation of the children's justice initiative: two
- 1 24 court reporters, one and one-half full-time equivalent court
- 1 25 attendants, four juvenile court officers, and two juvenile
- 1 26 court technicians. Notwithstanding the district associate

#### SF563 as amended by S-3337

- 1 27 judgeship apportionment formula in section 602.6301, two
- 1 28 additional district associate judgeships are authorized for
- 1 29 implementation of the initiative, with one district associate
- 1 30 judgeship allocated to the fourth judicial district and one
- 1 31 district associate judgeship allocated to election district 5B
- 1 32 of the fifth judicial district.
- 1 33 2. The judicial branch, except for purposes of internal
- 1 34 processing, shall use the current state budget system, the
- 1 35 state payroll system, and the lowa finance and accounting
- 2 1 system in administration of programs and payments for
- 2 2 services, and shall not duplicate the state payroll,
- 2 3 accounting, and budgeting systems.
- 2 4 3. The judicial branch shall submit monthly financial
- 2 5 statements to the legislative services agency and the
- 2 6 department of management containing all appropriated accounts
- 2 7 in the same manner as provided in the monthly financial status
- 2 8 reports and personal services usage reports of the department
- 2 9 of administrative services. The monthly financial statements
- 2 10 shall include a comparison of the dollars and percentage spent
- 2 11 of budgeted versus actual revenues and expenditures on a
- 2 12 cumulative basis for full-time equivalent positions and
- 2 13 dollars.
- 2 14 4. The judicial branch shall focus efforts upon the
- 2 15 collection of delinquent fines, penalties, court costs, fees,
- 2 16 surcharges, or similar amounts.
- 2 17 5. It is the intent of the general assembly that the
- 2 18 offices of the clerks of the district court operate in all 99
- 2 19 counties and be accessible to the public as much as is
- 2 20 reasonably possible in order to address the relative needs of
- 2 21 the citizens of each county.

#### Explanation

2.00 Juvenile Court Technicians

CODE: Notwithstands the District Associate Judgeship Apportionment Formula in Section 602.6301, <u>Code of Iowa</u>, to add a District Associate Judge in the 4th Judicial District and a District Associate Judge in Judicial Election District 5B.

Prohibits the Judicial Branch from duplicating current State payroll, budgeting, and accounting systems, except for the implementation of an internal accounting and record keeping system.

Requires the Judicial Branch to submit monthly financial statements on all appropriated accounts to the Fiscal Services Division of the Legislative Services Agency (LSA) and the Department of Management (DOM). Specifies what is to be included in the financial statements.

Requires the Judicial Branch to focus efforts on collecting delinquent fines and fees.

Specifies that it is the intent of the General Assembly that the Judicial Branch operate Clerk of Court offices in all 99 counties and ensure the offices are accessible to the public as much as reasonably possible.

#### Explanation

- 2 22 6. The judicial branch shall continue studying the best
- 2 23 practices and efficiencies of each judicial district. In
- 2 24 identifying the most efficient judicial districts and the
- 2 25 districts using best practices, the judicial branch shall
- 2 26 consider the average cost to the judicial branch for
- 2 27 processing each classification of criminal offense or civil
- 2 28 action and the overall number of cases filed. In addition,
- 2 29 and as part of the best practices and efficiencies study, the
- 2 30 judicial branch shall study the number of judicial officers
- 2 31 needed throughout the state to manage current caseloads and
- 2 32 anticipated caseloads in the future, and shall make
- 2 33 recommendations, if any, as to changes in judgeship and
- 2 34 magistrate apportionment formulas in sections 602.6201,
- 2 35 602.6301, and 602.6401. The judicial branch shall file a
- 3 1 report regarding the study made, recommendations presented,
- 3 2 and actions taken pursuant to this subsection with the
- 3 3 co-chairpersons and ranking members of the joint
- 3 4 appropriations subcommittee on the justice system and to the
- 3 5 legislative services agency by January 1, 2008.
- 3 6 7. In addition to the requirements for transfers under
- 3 7 section 8.39, the judicial branch shall not change the
- 3 8 appropriations from the amounts appropriated to the judicial
- 3 9 branch in this Act, unless notice of the revisions is given
- 3 10 prior to their effective date to the legislative services
- 3 11 agency. The notice shall include information on the branch's
- 3 12 rationale for making the changes and details concerning the
- 3 13 workload and performance measures upon which the changes are
- 3 14 based.
- 3 15 8. The judicial branch shall submit a semiannual update to
- 3 16 the legislative services agency specifying the amounts of
- 3 17 fines, surcharges, and court costs collected using the lowa
- 3 18 court information system since the last report. The judicial
- 3 19 branch shall continue to facilitate the sharing of vital
- 3 20 sentencing and other information with other state departments

Requires the Judicial Branch to continue studying the best practices and efficiencies of each judicial district including the average cost for processing each classification of criminal offense or civil action and the number of judicial officers needed throughout the State to manage current caseloads. A report is required to be submitted to the General Assembly and the LSA by January 1, 2008.

Requires the Judicial Branch to notify the LSA prior to any intradepartmental transfer of funds. Specifies the contents of the notice.

Requires the Judicial Branch to provide a semi-annual report to the LSA, specifying the amount of fines, surcharges, and court costs collected using the lowa Court Information System (ICIS). Requires the Judicial Branch to continue to share vital sentencing and other information with departments and government agencies involved with the criminal justice system through the lowa Court Information

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#### SF563 as amended by S-3337

Explanation

- 3 21 and governmental agencies involved in the criminal justice
- 3 22 system through the lowa court information system.
- 3 23 9. The judicial branch shall provide a report to the
- 3 24 general assembly by January 1, 2008, concerning the amounts
- 3 25 received and expended from the enhanced court collections fund
- 3 26 created in section 602.1304 and the court technology and
- 3 27 modernization fund created in section 602.8108, subsection 7,
- 3 28 during the fiscal year beginning July 1, 2006, and ending June
- 3 29 30, 2007, and the plans for expenditures from each fund during
- 3 30 the fiscal year beginning July 1, 2007, and ending June 30,
- 3 31 2008. A copy of the report shall be provided to the
- 3 32 legislative services agency.
- 3 33 Sec. 2. JUDICIAL RETIREMENT FUND.
- 3 34 1. There is appropriated from the general fund of the
- 3 35 state to the judicial retirement fund for the fiscal year
- 4 1 beginning July 1, 2007, and ending June 30, 2008, the
- 4 2 following amount, or so much thereof as is necessary, to be
- 4 3 used for the purpose designated:
- 4 4 Notwithstanding section 602.9104, for the state's
- 4 5 contribution to the judicial retirement fund in the amount of
- 4 6 22.5 percent of the basic salaries of the judges covered under
- 4 7 chapter 602, article 9:
- 4 8 ...... \$ 3,450,963

- 4 9 2. There is appropriated from the revolving fund
- 4 10 created in section 602.1302 to the judicial retirement
- 4 11 fund for the fiscal year beginning July 1, 2007, and

System.

Requires the Judicial Branch to report to the General Assembly by January 1, 2008, concerning the revenues and expenditures of the Enhanced Court Collections Fund and the Court Technology and Modernization Fund for FY 2007 and planned expenditures for FY 2008. The Judicial Branch is required to provide a copy of this report to the LSA.

General Fund appropriation to the Judicial Branch for the Judicial Retirement Fund.

DETAIL: This is an increase of \$1,411,299 compared to the estimated FY 2007 General Fund appropriation.

NOTE: In addition to the General Fund appropriation, \$2,000,000 in one-time carry forward money from the Jury Witness Fee Revolving Fund is being directed to the Judicial Retirement Fund in this Bill.

CODE: This level of funding effectively reduces the State's statutorily required contribution to the Judicial Retirement Fund from 23.70% to 22.50% of the base salaries of judges for a total State contribution of \$5,450,963. Based on HF 729 (Public Pension Omnibus Act), the Judges' required contribution is reduced from 6.00% to 5.70% for a total employee contribution of \$1,379,954.

Jury Witness Fee Revolving Fund appropriation to the Judicial Branch.

DETAIL: This is a one-time appropriation of carryforward funds. In

addition to the \$3,450,963 from the General Fund, this appropriation increases the employer's contribution amount to \$5,450,963.

NOTE: Until the 2003 Legislative Session, legislative intent language required that not more than \$1,897,728 of the funds appropriated to the Judicial Branch for operations be transferred into the Jury Witness Fee Revolving Fund for the payment of jury and witness fees and mileage.

Requires the Judicial Branch to provide the LSA with reports in electronic format so that the reports can be placed on the LSA web site. The LSA is to notify members of the Justice System Appropriations Subcommittee when reports have been received and published.

**House Amendment:** Increases juror pay from \$10 to \$30 per day.

FISCAL IMPACT: This is an increase in expenditures from the Jury Witness Fee Revolving Fund of approximately \$2,000,000.

- 4 12 ending June 30, 2008, the following amount, or so much
- 4 13 thereof as is necessary, to be used for the purposes
- 4 14 designated:
- 4 15 As part of the state's contribution to the judicial
- 4 16 retirement fund in accordance with the conditions
- 4 17 specified in subsection 1:
- 4 18 ......\$ 2,000,000
- 4 19 Sec. 3. POSTING OF REPORTS IN ELECTRONIC FORMAT --
- 4 21 required to be provided by the judicial branch for fiscal year
- 4 22 2007-2008 to the legislative services agency shall be provided
- 4 23 in an electronic format. The legislative services agency

#### \*S-3337

- \* 1 1 Amend Senate File 563, as passed by the Senate, as
- \* 1 2 follows:
- \* 1 3 #1. Page 4, by inserting after line 29 the
- \* 1 4 following:
- \* 1 5 "Sec. . Section 607A.8, Code 2007, is amended
- \* 1 6 by striking the section and inserting in lieu thereof
- \* 1 7 the following:
- \* 1 8 607A.8 FEES AND EXPENSES FOR JURORS.
- \* 1 9 1. A grand juror and a petit juror in all courts
- \* 1 10 shall receive thirty dollars as compensation for each
- \* 1 11 day's service or attendance, including attendance
- \* 1 12 required for the purpose of being considered for
- \* 1 13 service. The supreme court may adopt rules that allow
- \* 1 14 additional compensation for jurors whose attendance

**Explanation** 

4 20 LEGISLATIVE SERVICES AGENCY. All reports or copies of reports

4 24 shall post the reports on its internet website and shall

4 25 notify by electronic means all the members of the joint

4 26 appropriations subcommittee on the justice system when a

4 27 report is posted. Upon request, copies of the reports may be

4 28 mailed to members of the joint appropriations subcommittee on

4 29 the justice system.

\* 1 15 and service exceeds seven days.

#### \*S-3337

- \* 1 16 2. A grand juror and a petit juror in all courts
- \* 1 17 shall receive reimbursement for mileage expenses at
- \* 1 18 the rate specified in section 602.1509 for each mile
- \* 1 19 traveled each day to and from the residence of the
- \* 1 20 juror to the place of service or attendance, and shall
- \* 1 21 receive reimbursement for actual expenses of parking,
- \* 1 22 as determined by the clerk of the district court. A
- \* 1 23 juror who is a person with a disability may receive
- \* 1 24 reimbursement for the costs of alternate
- \* 1 25 transportation from the residence of the juror to the
- \* 1 26 place of service or attendance. A juror shall not
- \* 1 27 receive reimbursement for mileage expenses or actual
- \* 1 28 expenses of parking when the juror travels in a
- \* 1 29 vehicle for which another juror is receiving
- \* 1 30 reimbursement for mileage and parking expenses.

#### \*S-3337

- \* 1 31 3. A grand juror or a petit juror in all courts
- \* 1 32 may waive the right of the juror to receive
- \* 1 33 compensation under subsection 1 or reimbursement under
- \* 1 34 subsection 2.

#### \*S-3337

- \* 1 35 Sec. \_\_. NEW SECTION. 607A.47 JUROR
- \* 1 36 QUESTIONNAIRE.
- \* 1 37 The court may, on its own motion, or upon the
- \* 1 38 motion of a party to the case or upon the request of a
- \* 1 39 juror, order the sealing or partial sealing of a
- \* 1 40 completed juror questionnaire, if the court finds that
- \* 1 41 it is necessary to protect the safety or privacy of a
- \* 1 42 juror or a family member of a juror."
- \* 1 43 SF 563.H
- \* 1 44 jm/jg/25

**House Amendment:** Provides that all jurors are entitled to mileage reimbursement for each mile traveled to and from the residence to the place of service or attendance.

DETAIL: The Judicial Branch's mileage reimbursement is \$0.35 per mile.

**House Amendment:** Permits a juror to waive the right to receive compensation or reimbursement for service or attendance.

**House Amendment:** Permits the Judicial Branch to order the sealing or partial sealing of a juror questionnaire, if the Court finds it necessary to protect the safety or privacy of a juror or their family.

- 4 30 EXPLANATION
- 4 31 This bill makes appropriations for FY 2007-2008 to the
- 4 32 judicial branch.
- 4 33 The bill makes an appropriation from the general fund of
- 4 34 the state and the jury and witness fees revolving fund created
- 4 35 in Code section 602.1302 to the judicial retirement fund.
- 5 1 The bill authorizes additional court employees and judicial
- 5 2 officers for the children's justice initiative.
- 5 3 LSB 1132SV 82
- 5 4 jm:jp/je/5

## Justice System General Fund

	- -	Actual FY 2006 (1)		Estimated FY 2007 (2)		Senate Action FY 2008 (3)		House Action FY 2008 (4)		House Action vs. Est 2007 (5)		Page and Line # (6)	
Judicial Branch													
<b>Judicial Branch</b> Judicial Branch Judicial Retirement	:		37,410 39,664	\$	123,237,410 2,039,664	\$	123,974,074 3,450,963	\$	123,974,074 3,450,963	\$	736,664 1,411,299	PG 1 LN 1 PG 3 LN 34	
Total Judicial Branch	<u> </u>	\$ 125,2	77,074	\$	125,277,074	\$	127,425,037	\$	127,425,037	\$	2,147,963		
Total Justice System	<u>:</u>	\$ 125,2 <sup>-</sup>	77,074	\$	125,277,074	\$	127,425,037	\$	127,425,037	\$	2,147,963		

## Justice System Other Fund

	Actual FY 2006 (1)		Estimated FY 2007 (2)		Senate Action FY 2008 (3)		House Action FY 2008 (4)		House Action vs. Est 2007 (5)		Page and Line # (6)
Judicial Branch											
Judicial Branch Jury & Witness Fee Rev Fund	\$	0	\$	0	\$	2,000,000	\$	2,000,000	\$	2,000,000	PG 4 LN 9
Total Judicial Branch	\$	0	\$	0	\$	2,000,000	\$	2,000,000	\$	2,000,000	
Total Justice System	\$	0	\$	0	\$	2,000,000	\$	2,000,000	\$	2,000,000	

## Justice System FTE

	Actual FY 2006 (1)	Estimated FY 2007 (2)	Senate Action FY 2008 (3)	House Action FY 2008 (4)	House Action vs. Est 2007 (5)	Page and Line # (6)
Judicial Branch						
<b>Judicial Branch</b> Judicial Branch	1,905.74	1,974.00	1,985.50	1,985.50	11.50	PG 1 LN 1
Total Judicial Branch	1,905.74	1,974.00	1,985.50	1,985.50	11.50	
Total Justice System	1,905.74	1,974.00	1,985.50	1,985.50	11.50	